

***Neath Port Talbot County Borough Council
Cyngor Bwrdeistref Sirol Castell-nedd***

***Democratic Services
Gwasanaethau Democrataidd***

Decision Notice

CABINET - URGENCY ACTION , THURSDAY, 6TH AUGUST, 2020

Please see below approval of decision as follows:

1. **Neath Port Talbot Third Sector Grant Funding Scheme - (24AM)**
(Pages 5 - 20)

To provide those organisations eligible to apply for funding under the terms of the Third Sector Grants Scheme with clarity as to the criteria that the Council will apply in assessing bids for funding in 2021-22.

1. That the following be approved as the criteria for inviting bids for funds governed by the Third Sector Grants Scheme in 2021-22:
 - All new bids for 12 months funding or less be specifically focused on activities that will help to further develop community capacity, building from the community action that has supported the response to the Covid-19 pandemic and/or supporting the Council in meeting humanitarian needs should there be further restrictions imposed by governments to deal with a rise in infection rates.
 - Those organisations in receipt of multi-year grant agreements be asked to set out in clear terms how they intend to adjust their activities to support the further development of community capacity building and/or to support the Council in meeting humanitarian needs in the event of further restrictions being imposed by governments to deal with a rise in infection rates.

2. That the proposal be approved to undertake a more fundamental review of the Scheme in early 2021-22.

For Immediate Implementation

Yours sincerely

p.p Chief Executive

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CABINET

JULY 2020

REPORT OF THE ASSISTANT CHIEF EXECUTIVE AND CHIEF DIGITAL OFFICER

K.JONES

Matter for Decision

Wards affected: All

Title of Report: Third Sector Scheme – funding priorities 2021-22 and beyond

Purpose of Report

To provide those organisations eligible to apply for funding under the terms of the Third Sector Grants Scheme with clarity as to the criteria that the Council will apply in assessing bids for funding in 2021-22.

Background

The Council co-produced the Third Sector Grant Funding Scheme (attached for reference) currently in operation.

Basically, the Scheme seeks to align funding decisions with the overall priorities of the Council.

In previous years, the Council's Corporate Plan has been the main reference document for applicants to refer to when submitting applications for funding. However, the Covid-19 pandemic has seen the Council temporarily shift its medium-long term focus to more immediate matters that require attention as part of the Council's emergency response. Consequently, there is no revised Corporate Plan published for 2020-21.

Consideration therefore needs to be given as to the basis on which the Council would wish to invite applications for funding in line with the Scheme for the next financial year (2021-22).

Proposal

The Council's well-being objectives remain relevant in the short, medium and long term. However, the priorities that the Council is focusing upon during this planning period are set out in the "Moving Forward" document approved by the Cabinet on 30th July. Furthermore, the Panel established by the Council to advise the Cabinet on recovery planning has identified the need to sustain community action as a key area of focus, building on the tremendous community action we have seen across all communities in the county borough - action the Panel feels should be encouraged and further developed.

It is therefore suggested that:

- All new bids for 12 months funding or less be specifically focused on activities that will help to further develop community capacity, building from the community action that has supported the response to the Covid-19 pandemic and/or supporting the Council in meeting humanitarian needs should there be further restrictions imposed by governments to deal with a rise in infection rates.
- Those organisations in receipt of multi-year grant agreements be asked to set out in clear terms how they intend to adjust their activities to support the further development of community capacity building and/or to support the Council in meeting humanitarian needs in the event of further restrictions being imposed by governments to deal with a rise in infection rates.

It is further suggested that a fundamental review of the Scheme is undertaken in early 2021-22 to ensure the Scheme remains relevant in subsequent financial years.

Financial Impacts

There are no additional financial impacts that flow from this report. The report seeks to ensure value for money decisions are taken aligned with the Council's short term priorities given the Covid-19 pandemic situation.

Integrated Impact Assessment

This report does not propose any changes to the current Scheme rather it seeks to clarify the short term priorities being pursued by the Council in the absence of a revised corporate plan.

Valleys Communities Impact

The Scheme is open to all eligible organisations across the county borough, including those that operate in valleys communities.

Workforce Impacts

None

Legal Impacts

None

Risk Management Impacts

Without clarifying the Council's priorities in the short term, there is a risk that the Council will receive applications for funding that are not aligned with its priorities, leading to frustration on the part of applicants and unnecessarily consuming officer and member time.

There is also a risk that the Council will lose an opportunity to encourage community action across the county borough and to strengthen community capacity for the longer term.

Consultation

As there are no changes being proposed to the Scheme itself there is no requirement for external consultation on this report. However, the Director of the Neath Port Talbot Council for Voluntary Action has been advised of the

recommendations contained in this report and a positive response was received.

Recommended

1. That Cabinet approves the following as the criteria for inviting bids for funds governed by the Third Sector Grants Scheme in 2021-22:
 - All new bids for 12 months funding or less be specifically focused on activities that will help to further develop community capacity, building from the community action that has supported the response to the Covid-19 pandemic and/or supporting the Council in meeting humanitarian needs should there be further restrictions imposed by governments to deal with a rise in infection rates.
 - Those organisations in receipt of multi-year grant agreements be asked to set out in clear terms how they intend to adjust their activities to support the further development of community capacity building and/or to support the Council in meeting humanitarian needs in the event of further restrictions being imposed by governments to deal with a rise in infection rates.

2. That the Cabinet approves the proposal to undertake a more fundamental review of the Scheme in early 2021-22.

Reason for Proposed Decision

To ensure funding decisions made for the 2021-22 financial year in relation to grants awarded under the Third Sector Grants Scheme are aligned with the Council's overall priorities and reflect the specific circumstances of the Covid-19 emergency response situation.

To ensure that there is an opportunity in early 2021-22 to revise the Scheme to reflect the situation at that time, ensuring that the Scheme remains relevant in supporting the Council's priorities.

Officer Contact:

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Neath Port Talbot Third Sector Grant Funding Scheme

Introduction

During 2013, the Council undertook a review of existing grants to third sector and community sector organisations in Neath Port Talbot. As well as making recommendations as to where funding could be reduced in order to achieve Council savings targets, the review identified a number of recommendations to improve the way in which grants are administered. These were approved by the Council's Policy & Resources Scrutiny Committee on 13th December 2014.

In January 2014, the Welsh Government published their revised Third Sector Scheme. The Welsh Government Scheme underpins the relationship between Welsh Government and the Third Sector in Wales and discharges duties under section 74¹ of the Government of Wales Act 2006.

This Neath Port Talbot Scheme has been developed to take forward the recommendations in the 2013 Council review. It has been developed using the principles set out in the Welsh Government's Scheme reflecting Welsh Government's expectation that councils will embrace good practice in their relationships with the Third Sector.

Aims

Neath Port Council has had a long and productive relationship with the Third Sector. The Council has grant funded Third Sector organisations to support our communities in a wide range of ways. The Council recognises and values the contribution of the many volunteers and third sector organisations that play an important role in supporting the wellbeing of local people and communities.

¹ In this Section, Welsh Ministers are required to make or review a voluntary sector scheme which sets out how they propose to promote the interests of relevant voluntary organisations'

However, times have and continue to change. The severe and enduring cuts to local authority budgets mean we must target available funds in a manner that supports the Council's priorities. Indications are that austerity measures will continue at least into the medium term. Grant assistance arrangements must reflect this.

This document is available in Welsh

This Scheme aims to:

- Make the grant funding process clear, transparent and equitable;
- Ensure the administrative arrangements that support grant funding efficient and effective; and
- Foster genuine partnership working between the Council and the Third Sector to promote the wellbeing of local people and communities.

Scope

This Scheme covers:

- Grant funding provided from the Council's own revenue resources, except for those funds provided from the Member Community Action Fund; and
- Grants of benefits "in kind" e.g. rent-free/discounted rent periods granted to organisations in the Council's property portfolio.

Grants distributed from Welsh Government directly to the third sector by way of specific grant are governed by the Welsh Government Third Sector Scheme, the principles of which are reflected in this Scheme.

This scheme does not cover grants provided to the Council by other parties as the specific conditions of those grants would need to be applied.

Definition of the Third Sector:

The Council has adopted the definition provided in Section 74 of the Government of Wales Act for the purpose of this Scheme:

"...bodies other than local authorities (or other public bodies) whose activities:

- are carried on otherwise than for profit; and
- directly or indirectly benefit the whole area or any part of Neath Port Talbot

The Council acknowledges that this definition covers a very diverse range of organisations that share a set of values and characteristics which include:

- Independent, non-governmental bodies;

- Bodies established voluntarily by people who choose to organise themselves;
- Bodies which are “value driven” and motivated by social, cultural or environmental objectives, rather than simply to make a profit; and
- Bodies committed to reinvesting their surpluses to further their social aims and for the benefit of people and communities.

Third Sector organisations include community associations, self-help groups, voluntary organisations, charities, faith-based organisations, social enterprises, community businesses, housing associations, development trusts, co-operatives and mutual organisations.

Grant Funding – Commissioning Arrangements

The Council wishes to adopt an outcomes-based approach to the way in which it determines its grant funding arrangements. It will be the intended results of activity to be grant funded, not the activity itself that will be the key consideration in determining whether the Council will provide grant assistance, subject to the Council being provided with sufficient assurance on associated governance arrangements.

Grants can provide financial support to third sector organisations to enable them to undertake activities the Council wish to support. They may be aimed at assisting with the core costs of running and developing an organisation or more specifically to help it carry out a particular project or service. Generally, the Council will consider awarding a grant where organisations undertake activities that support the Council’s policies and priorities. Where the Council wishes to obtain goods or services for direct benefit or use then the Council would expect those arrangements to operate under the Council’s procurement policies and procedures.

The Council will set out its priorities on an annual basis as part of its corporate planning cycle. Grant assistance will be administered in accordance with the principles set out in this Scheme. Grants may be awarded for up to three years

Applications for grant assistance will need to be made via a standard form that will be publicly available and published on the Council’s website. Any timetable for submitting and agreeing grants will also be set out on the website. The Council will provide the contact details of officers who can offer support and

advice to organisations who may be considering making a grant application. Where a funding bid is complex, organisations are encouraged to discuss their proposed bid prior to submitting an application. The Council will formalise grant assistance through a legally binding grant agreement. The agreements will contain standard grant conditions to promote consistency and fairness and to minimise administrative costs for all parties. Where the Council decides not to award grant assistance, the Council will provide written feedback to the applicant, summarising the reasons why the grant application has been refused. There will be no right of appeal against the Council's decisions.

Review and Monitoring

The Deputy Leader of the Council is the portfolio holder for relationships with the Third Sector and ultimately responsible for this Scheme. The Senior Officer responsible for the Scheme is the Director of Finance and Corporate Services. This Scheme will be used by all departments of the Council. Its operation will be monitored by the Voluntary Sector Liaison Committee and reviewed no less frequently than every three years.

Neath Port Talbot Third Sector Grant funding Scheme

Principles

The key principles that will govern our approach to grant funding the Third Sector and what is expected from the Third Sector in return are set out in this section.

Principle 1 – Supporting Council policies and priorities

i) Demonstrate contribution to the delivery of key priorities

Grant applications will need to demonstrate how proposals will support the delivery of the Council's policies and priorities. These are summarised in Council's Corporate Plan, associated well-being objectives and other priorities; **and**

ii) Reduce demand on Council Services – this could be done in a variety of ways, including promoting and assisting citizens to use the Council's digital services rather than through more traditional channels (such as face to face or by telephone); promote participation in discretionary services to increase footfall, increased revenues or reduced subsidy (for example the Council's theatres, parks and other charged-for services); or through offering early intervention and prevention activities that maintain or improve people's well-being; **and/or**

iii) Lever in additional resources (multiplier effect)

Applications that demonstrate how Council funding will be used to lever in additional financial resources in support of Council policies and priorities are particularly welcomed; **and**

iv) Sustainable organisations

Applicants will need to demonstrate financial sustainability. The Council will wish to be satisfied that the applicant is not dependent on continuing Council funding to achieve financial sustainability.

Principle 2 – Respect for the Sector’s independence

The Council recognises Third Sector organisations are value driven, motivated by social, cultural or environmental objectives and committed to reinvesting their surpluses to further their social aims and for the benefit of people and communities. The Council respects the sector’s independence.

The Council acknowledges and encourages the Third Sector’s ability to raise funding through non-statutory routes and deliver services that complement or are additional to those provided by statutory agencies and which, in particular, operate to prevent or reduce demand on public services.

Principle 3 – Early and constructive dialogue

The Council is committed to early discussions with the Third Sector to support a strategic approach to delivering key priorities and to allow for better planning of services. The Council will seek to provide opportunities to discuss applications well in advance of the formal application deadline.

It is expected that in return, the Third Sector will engage constructively in this dialogue and respect the limitations on dialogue imposed by the need to ensure fairness and transparency in respect of grant funding decisions.

Principle 4 – Timely decisions

The Council recognises that early decision making in respect of funding can support better business and workforce planning. The Council’s commitment is the notification of decisions about future funding at least three months prior to the expiry of an existing funding agreement or the start of a new agreement. Where funding has been granted for more than one year, a review will be completed 3 months before the commencement of the second or third year to confirm funding will continue. If an offer in principle has been made, this must also be confirmed three months prior to the expiry of the current funding.

Principle 5 – Security of funding

In a climate of reducing resources and escalating need, security of funding is an issue felt across all sectors. The Council acknowledges that sometimes short term funding can cost more administratively and will be prepared to consider longer term funding commitments wherever possible to minimise administration costs. The Council will be prepared to provide funding for up to 3 years which will provide Third Sector organisations with the security to apply

for funding from other sources and enable a longer term approach to planning and securing sustainability.

Principle 6 – Fair funding levels

It is reasonable to expect that funding pressures placed upon local authorities will be reflected in the level of grant funding available to the Third Sector. Therefore, where the Council has granted funding for more than one year, the amount of grant available in each year of the agreement will vary to reflect the financial settlement the Council receives from the Welsh Government. The Council will generally seek to notify organisations of the uplift or reduction to be applied by 31st December each year. The level of funding agreed will be subject to review at the end of each financial year to reflect the overall level of resources available to the Council for the ensuing period.

Principle 7 – Value for money

Tax payers' money must be used economically, efficiently and effectively. The Council aims to achieve the best possible level of outputs and outcomes of acceptable quality at the lowest cost. Third sector organisations who receive grant assistance are expected to ensure the economic, efficient and effective use of public money. Applications and associated monitoring arrangements will need to demonstrate:

- i. The need for intervention
- ii. The purpose to which funding will be put
- iii. The outputs and outcomes to be achieved
- iv. Other sources of funding accessed
- v. How activities will be evaluated
- vi. Financial probity and sustainability

Principle 8 – Full Cost Recovery

The Council acknowledges the principle of full cost recovery. The Council recognises that other funders sometimes render certain expenditures ineligible and the award of grant assistance from the Council may be sought to complete a funding package.

Principle 9 – Commissioning Principles

Grant arrangements will be outcomes focused linked to the Council's policies and priorities which will be summarised in the Council's Corporate Plan.

Principle 10 – Payments

The Council will make grant payments in advance (i.e. before the grant recipient has incurred the expenditure) as it recognises that most Third sector organisations do not hold large reserves and do not have the resources available to undertake work and receive payment afterwards. The payment will be made after the commencement of the relevant financial year. The frequency and timing of payments will be set out in the grant agreement. Electronic payment is preferred to minimise administrative burdens on both the Council and Third sector organisations.

Principle 11 – Fair and Reasonable Treatment

This Scheme commits the Council to consult openly and meaningfully with the Third Sector on changes to this Scheme and associated arrangements. The Council will aim to provide a minimum period of 12 weeks consultation period where changes to the Scheme and its associated arrangements are proposed. Additionally, the Council will aim to provide 12 weeks' notice before changes are made to the Scheme or decisions are made which would lead to a withdrawal or significant reduction of grants.

In return, Third Sector organisations are asked to cooperate fully during this consultation / notice period and use it as an opportunity to positively contribute to the discussion with departments or policy / service areas.

The Council upholds the need for clarity in what is being funded by defining and agreeing outcomes with recipients of funding. These outcomes should be set out transparently in the funding agreement to ensure fair and reasonable treatment of organisations and shared and agreed expectations for service delivery.

Principle 12 – Joint approach to monitoring, evaluation and audit

The processes of monitoring and evaluation must be consistent, proportionate and reasonable. The Council will set out the details for monitoring and evaluation in procedural guidance and in its grant agreements. The Council

expects its internal audit service to have access to documents and information (including access to interview senior officers and board members) relating to monies provided by the Council. Recipients of funding agree to give assistance, information and explanation to the internal audit service or such other officers as the Council may so require as a condition of funding.

Principle 13 – Identifying Expertise and Developing Capability to Deliver

The Council is committed to working with the Third Sector to identify areas of expertise and to support organisations and individuals to take the lead in or contribute to the implementation of new policies. The Council welcomes applications for grant funding that build capacity and capability within the Third Sector across Neath Port Talbot to secure the sustainability of services.

Principle 14–Diversity and Equality

The Council recognises the diverse needs of people and communities across Neath Port Talbot and the variety of services required to meet these needs. Diversity in this context is about maintaining a range of accessible services to meet a variety of individual and collective needs; locally based and run services, as well as larger services; and different models of services to meet different needs.

The Council is required under the Equalities Act 2010 to have due regard to the need to eliminate unlawful discrimination, harassment and victimisation, advance equality of opportunity and foster good relations amongst and between people of different protected groups.

The Council is also committed to promoting the Welsh Language and culture and to support the Welsh Government’s policy objectives of increasing the number of people who speak Welsh on a daily basis.

Third Sector organisations will be expected to demonstrate in their applications how they promote both diversity and equality in the planning and delivery of their services.

Principle 15– Innovation

The Council is committed to working with the Third Sector to identify innovative practices that improve the delivery of public services, including where appropriate, exploring new funding models.

Principle 16– Good Governance and Due Diligence

The Council will apply good governance and due diligence in the way it administers this Scheme and expects Third Sector grant recipients to demonstrate good governance and due diligence both in the application process and through monitoring arrangements. The Council will seek specific assurances about governance arrangements, including the development accessed by trustees or directors during the application process and in any annual review process.

Principle 17– Monitoring the Scheme

The Voluntary Sector Liaison Committee will provide the mechanism for joint monitoring of this Scheme. The Council commits to reviewing this Scheme no less frequently than every 3 years.